TULSA METROPOLITAN AREA PLANNING COMMISSION
Meeting No. 2681
September 3, 2014, 1:30 PM
175 East 2nd Street, 2nd Level, One Technology Center
Tulsa City Council Chamber

CONSIDER, DISCUSS AND/OR TAKE ACTION ON:

Call to Order:

REPORTS:

Chairman’s Report:

Worksession Report:

Director’s Report:
Review TMAPC Receipts for the month of July 2014

1. Minutes of July 23, 2014, Meeting No. 2678

CONSENT AGENDA:

All matters under "Consent" are considered by the Planning Commission to be routine and will be enacted by one motion. Any Planning Commission member may, however, remove an item by request.

2. **LC-597** (Lot-Combination) (CD 4) – Location: Southeast corner of West Cameron Street and North Main Street

3. **LS-20707** (Lot-Split) (CD 9) – Location: Southeast corner of East 36th Street South and South Yorktown Avenue

4. **LC-598** (Lot-Combination) (CD 8) – Location: Northeast corner of East 89th Street South and South Winston Avenue

5. **LC-599** (Lot-Combination) (CD 1) – Location: Southeast corner of East Zion Street and North Oswego Avenue

6. **LS-20708** (Lot-Split) (CD 5) – Location: Northwest corner of East Admiral Place and South Lakewood Avenue

7. **LS-20709** (Lot-Split) (CD 1) – Location: East of the Northeast corner of East Independence Street and North Rockford Avenue
8. **LS-20710** (Lot-Split) (CD 2) – Location: North of the Northeast corner of West 47th Street South and South 30th West Avenue (Related to LC-600 and LC-601)

9. **LC-600** (Lot-Combination) (CD 2) – Location: North of the Northeast corner of West 47th Street South and South 30th West Avenue (Related to LS-20710 and LC-600)

10. **LC-601** (Lot-Combination) (CD 2) - Location: North of the Northeast corner of West 47th Street South and South 30th West Avenue (Related to LS-20710 and LC-600)

11. **LC-602** (Lot-Combination) (CD 6) – Location: Southwest corner of East 11th Street South and South 179th East Avenue

12. **LC-603** (Lot-Combination) (CD 6) – Location: Northwest corner of East 12th Street South and South 179th East Avenue

13. **LS-20711** (Lot-Split) (CD 3) – Location: West of the Northwest corner of East 46th Street North and North Mingo Road (Related to LC-604)

14. **LC-604** (Lot-Combination) (CD 3) - Location: West of the Northwest corner of East 46th Street North and North Mingo Road (Related to LS-20711)

15. **LS-20712** (Lot-Split) (CD 3) – Location: South of the Southeast corner of East Apache Street and North Yale Avenue

16. **LS-20713** (Lot-Split) (CD 7) – Location: Southeast corner of East 59th Street South and South Mingo Road

17. **LS-20714** (Lot-Split) (County) – Location: North of the Northwest corner of East 176th Street North and North Garnett Road

18. **LS-20716** (Lot-Split) (County) – Location: Northeast corner of East 179th Street South and South 71st East Avenue

19. **LS-20705** (Lot-Split) (County) – Location: South of the Southeast corner of Highway 64 and South Garnett Road (Related to LC-594) (continued from 8/6/14 and 8/20/14)

20. **LC-594** (Lot-Combination) (County) - Location: South of the Southeast corner of Highway 64 and South Garnett Road (Related to LS-20705) (continued from 8/6/14 and 8/20/14)

21. **PUD-636-B-1** – **JC Engineering/Joe Kelley.** Location: North of northwest corner of Highway 75 and West 81st Street, requesting a PUD Minor Amendment to allow wall signage on the north face of the building, **CO/PUD-636-B**, (CD-2)
22. **Z-7008-SP-6 – Cross Engineering Consultants, Inc./Jonathan Hake**, Location: East of southeast corner of South Olympia Avenue and West 71st Street South, requesting a Corridor Detail Site Plan for new automotive repair facility, **CO/Z-7008-SP-6**, (CD-2)

**CONSIDERATION OF ITEMS REMOVED FROM THE CONSENT AGENDA:**

**COMPREHENSIVE PLAN PUBLIC HEARINGS:**

23. **CPA-27 – Bruce Robbins/TMAPC Consider Adoption of an Amendment to the Land Use Map in the Tulsa Comprehensive Plan**, Location: Southeast corner of East 11th Street South and South Lynn Lane Road, requesting amendments to the Land Use Map in the Tulsa Comprehensive Plan to amend Land Use designation from “New Neighborhood” to “Mixed-Use Corridor”, and; to amend Land Use designation from “New Neighborhood” to “Employment”. (CD-6)

**PUBLIC HEARINGS:**

24. **Z-7278 – Eller & Detrich/Lou Reynolds**, Location: North of West 28th Street North, between North Denver Avenue and North Cheyenne Avenue, Requesting a rezoning from **RS-3 to PK**, (CD-1)

25. **Z-7279 – Eli Ingram & Jeremy Brown**, Location: East of Southeast corner of East Latimer Place and North Sheridan Road, Requesting a rezoning from **RM-1 to CS**, (CD-3)

**OTHER BUSINESS**

26. Commissioners' Comments

**ADJOURN**

CD = Council District

**NOTE:** If you require special accommodation pursuant to the Americans with Disabilities Act, please notify INCOG (918) 584-7526. Exhibits, Petitions, Pictures, etc., presented to the Planning Commission may be received and deposited in case files to be maintained at Land Development Services, INCOG. Ringing/sound on all cell phones and pagers must be turned off during the Planning Commission.

Visit our website at [www.tmapc.org](http://www.tmapc.org)
TMAPC Mission Statement: The Mission of the Tulsa Metropolitan Area Planning Commission (TMAPC) is to provide unbiased advice to the City Council and the County Commissioners on development and zoning matters, to provide a public forum that fosters public participation and transparency in land development and planning, to adopt and maintain a comprehensive plan for the metropolitan area, and to provide other planning, zoning and land division services that promote the harmonious development of the Tulsa Metropolitan Area and enhance and preserve the quality of life for the region’s current and future residents.
### TMAPC RECEIPTS
#### Month of July 2014

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| TOTAL                                        |       | $13,644.00 | $8,294.00 | $21,938.00    | $13,644.00 | $8,294.00 | $21,938.00    |

| LESS WAIVED FEES *                          |       | $0.00      | $0.00     | $0.00         | $0.00     | $0.00     | $0.00         |

| GRAND TOTALS                                 |       | $13,644.00 | $8,294.00 | $21,938.00    | $13,644.00 | $8,294.00 | $21,938.00    |

* Advertising, Signs & Postage Expenses for City of Tulsa Applications with Fee Waivers.
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<th><strong>Case Report Prepared by:</strong></th>
<th>Jay Hoyt</th>
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<td><strong>Location Map:</strong></td>
<td>(shown with City Council Districts)</td>
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<td><strong>Applicant Proposal:</strong></td>
<td>Concept summary: PUD minor amendment to allow wall signage on the North face of the building</td>
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<td>Gross Land Area: 2.3 Acres</td>
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<td>Commissioner Name: Karen Keith</td>
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SECTION I: PUD-636-B-1 Minor Amendment

STAFF RECOMMENDATION

Amendment Request: Modify the PUD Development Standards to allow wall signage on the North face of the building.

Within the current Development Standards, wall signage is prohibited on the North face of the building.

**Staff Comment:** This request can be considered a Minor Amendment as outlined by Section 1107.H.12 PUD Section of the City of Tulsa Zoning Code.

"Modifications to approved signage, provided the size, location, number and character (type) of the sign(s) is not substantially altered."

Staff has reviewed the request and determined:

1) The requested amendment does not represent a significant departure from the approved development standards in the PUD.

2) All remaining development standards defined in PUD-636-B shall remain in effect.

Exhibits included with staff recommendation:

INCOG zoning case map
INCOG aerial photo
INCOG aerial photo enlarged
Applicant Memorandum
Applicant Modified Exhibit B
Applicant Site Plan
Applicant Exterior Elevation

With considerations listed above, staff recommends approval of the minor amendment request to allow wall signage on the North face of the building.
MEMORANDUM

DATE: August 13, 2014
PROJECT: Oklahoma Veterinary Specialists Site at Nickel Creek
TOPIC: PUD-636-B-1, Signage Revision

Nature of Revision:
The Signage section of the PUD currently reads in part:

WALL SIGNS:
A. Wall signs facing East along the U.S. Highway 75 frontage shall be permitted
not to exceed 3 SF of surface area per linear building foot of wall to which
attached. All other wall signs shall be permitted not to exceed 2 SF of surface
display area per linear building foot of wall to which attached. The length of
the building wall signs shall not exceed 80% of the frontage of the building.
B. Wall signs shall be prohibited on the North facing building wall.

It is proposed that the Signage section be revised as follows:

WALL SIGNS:
A. Wall signs facing East and North along the U.S. Highway 75 frontage shall be
permitted not to exceed 3 SF of surface area per linear building foot of wall to
which attached. All other wall signs shall be permitted not to exceed 2 SF of
surface display area per linear building foot of wall to which attached. The
length of the building wall signs shall not exceed 80% of the frontage of the
building.

Reason for Revision:
The proposed Veterinary building face provides an opportunity for signage that faces
southbound Hwy 75 traffic as it passes by the site, and the Veterinarians would like to
capture this opportunity. The attached building elevation indicates the nature of the
signage that will be installed.

Support for the Revision:
There is one nearby property on this (west) side of Hwy 75 that faces this building, and
that is the Tuscany Hills Apartments. There is actually a dry drainage pond between the
apartments and the subject property. Mr. Mike Case’s company owns the apartments.
The Veterinarians met with Mr. Case on August 13th, and Mr. Case is very positive and
said he will support the signage.
EXHIBIT “B”

MAJOR AMENDMENT TO HORIZON WEST

PUD 636-B AND Z-5457-SP-4

(Part of Development Area “E”)

OTHER BULK AND AREA REQUIREMENTS:

As provided in the CS – Commercial Shopping Center District.

SIGNS:

GROUND SIGNS:

One (1) ground sign on South Santa Fe West Avenue. Such ground sign shall not exceed 25 FT and 100 SF in surface display area.

WALL SIGNS:

A. Wall signs facing East along the U.S. Highway 75 frontage shall be permitted not to exceed 3 SF of surface display area per linear building foot of wall to which attached. All other wall signs shall be permitted not to exceed 2 SF of surface display area per linear building foot of wall to which attached. The length of the building wall signs shall not exceed 80% of the frontage of the building.

B. Wall signs shall be prohibited on the North facing building wall.

LIGHTING:

All building mounted lighting shall be shielded and designed so as to prevent the light producing element or reflector of the light fixture from being visible to a person standing at ground level in the adjacent residential area.

Additionally, as a part of the Detail Site Plan review, an accurate Lighting Plan illustrating light poles and fixtures with a Photometric Plan will be provided illustrating height and fixtures facing down and away from the residential area. A Photometric Plan must be provided which does not exceed zero foot candles at the Northerly boundary of the Project.

LANDSCAPED AREA:

A minimum of fifteen percent (15%) of the Net Land Area of the Project shall be improved as internal landscaped open space.

TRASH AND MECHANICAL EQUIPMENT AREAS:

All trash and mechanical equipment areas (excluding utility service transformers, pedestals or equipment provided by franchise utility providers)
**Case Report Prepared by:**
Jay Hoyt

**Owner and Applicant Information:**
Applicant: Cross Engineering Consultants, Inc. – Jonathan Hake
Property Owner: Tulsa Hills, LLC

**Location Map:**
(Shown with City Council Districts)

**Applicant Proposal:**
Detailed Site Plan:
Plan represents details for a new automotive repair facility
Gross Land Area: 1.3 Acres
Location: East of the southeast corner of South Olympia Avenue and West 71st Street South
Lot 19 Block 2 of the Tulsa Hills Addition
Development Area B

**Zoning:**
Existing Zoning: CO/Z-7008-SP-6
Proposed Zoning: No Change

**Comprehensive Plan:**
Land Use Map: Regional Center
Growth and Stability Map: Growth

**Staff Data:**
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**Staff Recommendation:**
Staff recommends approval.

**City Council District:**
2
Councilor Name: Jeannie Cue

**County Commissioner District:**
2
Commissioner Name: Karen Keith
SECTION I: Z-7008-SP-6 Detailed Site Plan

STAFF RECOMMENDATION

CONCEPT STATEMENT:
The applicant is requesting detail site plan approval on a 1.3 Acre site in a Corridor District for a new automotive repair facility including one, one story building.

PERMITTED USES:
Use Units 10, Off-Street Parking; 11, Offices and Studios, including drive-thru banking facilities; 12, Entertainment Establishments and Eating Establishments other than Drive-Ins; 13, Convenience Goods and Services; 14, Shopping Goods and Services; 17, Automotive and Allied Activity, limited to light automobile/vehicle repair; and uses customarily accessory to permitted principal uses. The proposed automotive repair facility is permitted as a matter of right.

DIMENSIONAL REQUIREMENTS:
The submitted site plan meets all applicable building height, floor area, density, open space, and setback limitations. No modifications of the previously approved Corridor Development Plan are required for approval of this site plan.

ARCHITECTURAL GUIDELINES:
The new building meets all applicable architectural guidelines in the Corridor Development Plan.

OFF-STREET PARKING AND VEHICULAR CIRCULATION:
The site plan meets the minimum parking defined in the Tulsa Zoning Code and the Corridor Development Plan.

LIGHTING:
Site lighting plans are provided. Light Standards within the east 120 feet of the north 350 feet of Development Area B shall not exceed 15 feet in height and shall be hooded and directed downward and away from the east boundary of Development Area B. The light fixtures shall be arranged so as to shield and direct light away from surrounding residential areas and shielding of such light shall be designed so as to prevent the light producing element or reflector of the light fixture from being visible to persons within surrounding residential areas.

SIGNAGE:
The site plan illustrates a new wall signage. Any new signage will require a separate permit. All signage will be required to meet the Corridor Development Plan Standards. Any ground or monument signs placed in an easement will
require a license agreement with the City prior to receiving a sign permit. This staff report does not remove the requirement for a separate sign plan review process.

SITE SCREENING AND LANDSCAPING:
The open space, landscape area and screening are consistent with the Corridor Development Plan requirements and meet the minimum standards of the Landscape portion of the Tulsa Zoning Code. This staff report does not remove the requirement for a separate landscape plan review process.

PEDESTRIAN ACCESS AND CIRCULATION:
The plan displays existing sidewalks along West 71st Street South.

MISCELLANEOUS SITE CONSIDERATIONS:
There are no concerns regarding the development of this area.

SUMMARY:
Staff has reviewed the applicant’s submittal of the site plan as it relates to the approved Z-7008-SP-6. The site plan submittal meets or exceeds the minimum requirements of the Corridor Development Plan. Staff finds that the uses and intensities proposed with this site plan are consistent with the approved Corridor Development Plan, and the stated purposes of the Corridor Development Plan section of the Zoning Code.

Exhibits included with staff recommendation:

INCOG zoning case map
INCOG aerial photo
Applicant Site Plan
Applicant Exterior Elevations
Applicant Site Photometric Plan

Staff recommends APPROVAL of the detail site plan for the proposed new Automotive Repair Facility.

(Note: Detail site plan approval does not constitute sign plan or landscape plan approval.)
TMAPC Staff Report  
CPA-27  
September 3, 2014

COMPREHENSIVE PLAN LAND USE MAP AMENDMENT REQUEST  
E. 11th St. South & S. Lynn Lane Rd. (CPA-27)

I. PROPERTY INFORMATION AND LAND USE REQUEST

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<tr>
<td><strong>Proposed Land Use:</strong></td>
<td><strong>Proposed Land Use:</strong></td>
</tr>
<tr>
<td><em>Mixed-Use Corridor</em></td>
<td><em>Employment</em></td>
</tr>
<tr>
<td><strong>Location:</strong></td>
<td><strong>Location:</strong></td>
</tr>
<tr>
<td>South of the southeast corner of S. Lynn Lane Rd. and E. 11th St. South</td>
<td>East of the southeast corner of S. Lynn Lane Rd. and E. 11th St. South</td>
</tr>
<tr>
<td><strong>Size:</strong></td>
<td>approx. 6.95 acres</td>
</tr>
<tr>
<td><strong>Staff Recommendation:</strong></td>
<td>Approval</td>
</tr>
</tbody>
</table>

A. Background

The area that is subject to this Comprehensive Plan amendment application is located in an area in eastern Tulsa that remains largely undeveloped. Properties in this immediate area contain large lot residential, agricultural, and/or light industrial uses. There is also a significant amount of vacant land in the area and the development character of this area has not been yet established.

In November of 2013, the applicant submitted a rezoning application (Z-7250) from AG to IL on a 13.65 acre site to support development of a light industrial use. The site subject to Z-7250 is the parcel furthest east in this Comprehensive Plan amendment application. This site and immediately surrounding area were designated as a *New Neighborhood* when the Comprehensive Plan was adopted in 2010.

Because of the inconsistencies of a proposed industrial use with the existing *New Neighborhood* Land Use designation, staff and the Planning Commission recommended denial of Z-7250 at the January 22, 2014 TMAPC public hearing. Following that meeting, the applicant continued conversations with TMAPC staff, City of Tulsa Planning staff, City Council staff and adjacent property owners about other potential land use scenarios for the area.
Also following that meeting, the applicant appealed the TMAPC action to the City Council. However, since the conversations about alternative land use in the area were still ongoing, City Council voted in a 9-0-0 vote on April 3, 2014 to table the appeal until land uses could more closely examined in the broader area.

The applicant’s request reflects the alternative land use scenario that came out of those discussions. The affected property owners consented to this application. Unfortunately, despite multiple attempts, the property owner of the parcel identified as #6 (lying in the middle of this amendment request) could not be reached. As a result, on August 6, 2014, the Planning Commission initiated a Comprehensive Plan amendment to Employment on this 5.2 acre property so that it could be considered concurrently with the surrounding properties.

As part of the land use scenario proposed in this Comprehensive Plan amendment applicant, there are two different land use requests. This staff report provides a summary of the requests and staff recommendations.

B. Existing Land Use/Area of Stability and Growth Designations

When the new Tulsa Comprehensive Plan was developed and adopted in 2010, this area was designated as an Area of Growth:

“The purpose of Areas of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

Areas of Growth are found throughout Tulsa. These areas have many different characteristics but some of the more common traits are close proximity to or abutting an arterial street, major employment and industrial areas, or areas of the city with an abundance of vacant land. Also, several of the Areas of Growth are in or near downtown. Areas of Growth provide Tulsa with the opportunity to focus growth in a way that benefits the City as a whole. Development in these
areas will provide housing choice and excellent access to efficient forms of transportation including walking, biking, transit, and the automobile.”

The New Neighborhood land use designation was assigned to the area subject to the amendment request at the time of the adoption of the Tulsa Comprehensive Plan in 2010:

“The New Neighborhood Residential Building Block is comprised of a plan category by the same name. It is intended for new communities developed on vacant land. These neighborhoods are comprised primarily of single-family homes on a range of lot sizes, but can include townhouses and low-rise apartments or condominiums. These areas should be designed to meet high standards of internal and external connectivity, and shall be paired with an existing or new Neighborhood or Town Center.”

C. Proposed Land Use Designations

The applicant is proposing to introduce two new land uses on this site as part of the amendment requests: Mixed-Use Corridor and Employment.

“Mixed-Use Corridors are Tulsa’s modern thoroughfares that pair high capacity transportation facilities with housing, commercial, and employment uses. Off the main travel route, land uses include multifamily housing, small lot, and townhouse developments, which step down intensities to integrate with single family neighborhoods. Mixed-Use Corridors usually have four or more travel lanes, and sometimes additional lanes dedicated for transit and bicycle use. The pedestrian realm includes sidewalks separated from traffic by street trees, medians, and parallel parking strips. Pedestrian crossings are designed so they are highly visible and make use of the shortest path across a street. Buildings along Mixed-Use Corridors include windows and storefronts along the sidewalk, with automobile parking generally located on the side or behind.”

“Employment areas contain office, warehousing, light manufacturing and high tech uses such as clean manufacturing or information technology. Sometimes big-box retail or warehouse retail clubs are found in these areas. These areas are distinguished from mixed-use centers in that they have few residences and typically have more extensive commercial activity.”

“Employment areas require access to major arterials or interstates. Those areas, with manufacturing and warehousing uses must be able to accommodate extensive truck traffic, and rail in some instances. Due to the special transportation requirements of these districts, attention to design, screening and
open space buffering is necessary when employment districts are near other districts that include moderate residential use."

D. Zoning and Surrounding Uses:

**Request 1: New Neighborhood to Mixed-Use Corridor**

<table>
<thead>
<tr>
<th>Location</th>
<th>Existing Zoning</th>
<th>Existing Land Use Designation</th>
<th>Existing Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>North</td>
<td>RS-1</td>
<td>Mixed-Use Corridor</td>
<td>church &amp; residential uses</td>
</tr>
<tr>
<td>South</td>
<td>RS-1</td>
<td>New Neighborhood</td>
<td>floodplain, vacant</td>
</tr>
<tr>
<td>East</td>
<td>RS-1</td>
<td>Proposed Employment</td>
<td>vacant</td>
</tr>
<tr>
<td>West</td>
<td>AG</td>
<td>New Neighborhood</td>
<td>S. Lynn Lane Rd., then vacant</td>
</tr>
</tbody>
</table>

**Request 2: New Neighborhood to Employment**

<table>
<thead>
<tr>
<th>Location</th>
<th>Existing Zoning</th>
<th>Existing Land Use Designation</th>
<th>Existing Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>North</td>
<td>AG</td>
<td>New Neighborhood</td>
<td>E. 11th St. S., then scattered residential, agricultural &amp; industrial uses</td>
</tr>
<tr>
<td>South</td>
<td>AG</td>
<td>New Neighborhood</td>
<td>floodplain, vacant</td>
</tr>
<tr>
<td>East</td>
<td>AG</td>
<td>New Neighborhood</td>
<td>vacant</td>
</tr>
<tr>
<td>West</td>
<td>RS-1</td>
<td>Proposed Mixed-Use Corridor</td>
<td>vacant &amp; residential uses</td>
</tr>
</tbody>
</table>

E. Applicant’s Justification:

As part of the amendment application, the applicant is asked to justify their amendment request. Specifically, they are asked to provide a written justification to address:

1. how conditions on the subject site have changed, as well as those on adjacent properties and immediate area;
2. how changes have impacted the subject site to warrant the proposed amendment; and
3. how the proposed change will enhance the surrounding area and the City of Tulsa.

The applicant provided the following justification as part of their application:

"The Comprehensive Plan currently has the area southeast of S. 177th E. Ave. and E. 11th St. S designated as new residential. As you may know, that area is heavily stricken with bedrock/limestone, which makes building structures like homes extremely difficult and costly. Also, the outdated infrastructure which currently exists isn’t appealing to future residents. My client believes his planned welding
shop on 11th St., just east of S. 177th E. Ave., fits what the residents envision for this area and what is more likely to develop than a new neighborhood. However, the Comprehensive Plan does not reflect that reality. We have worked with INCOG staff to come up with an alternative map for land use designation of this area, which would extend the mixed use corridor south up to the existing flood plain and would create an employment land use area just east of that mixed use corridor.

During the City’s study of this area for the Comprehensive Plan, the flood plain did not appear to be considered when land uses were assigned. The topography of the land would make it impossible for a new neighborhood to extend north over the flood plain to reach 11th St. Also, there currently aren’t many people looking to move to the area due to the lack of development in regards to infrastructure, housing, and jobs. We believe adding new businesses would enable progress and allocate resources, channel growth, raise property values, etc., to the surrounding area. The City of Tulsa would ultimately benefit due to the improved access to jobs and services—thus stimulating our economy. As a result, the revitalization and redevelopment of this area would be paramount to the sustainability and value of the property.

My client is aiming to rejuvenate the area, adding additional momentum to the existing small businesses and industries naturally evolving and stimulating the economy in a positive way. We are trying to keep the big picture in mind while respecting the rights of the property owners. While gathering information from residents, there seems to be a cooperative outlook in regards to improving the area. They agree that other uses besides a new neighborhood could be beneficial to the neighborhood.

If we are allowed to move forward with this amendment to the Comprehensive Plan, this could have a major effect on the future growth of the area.”

F. Staff Response:

As it exists today, this area is primarily undeveloped, with the exception of large lot residential, agricultural and scattered industrial type uses. The vision for this area will be shaped by the Comprehensive Plan land use designations, as well as the various types of existing and new development that occurs in the area.

Although conditions relating to the southeast corner of S. Lynn Lane Road and E. 11th St. South have not changed since it was assigned the New Neighborhood land use designation in 2010, certain features did not appear to be taken into consideration at that time. Most importantly, the floodplain (located to the south of this area) provides
a significant barrier between future development that will occur north and south of the floodplain.

The *New Neighborhood* land use designation may not be most appropriate for the area between the floodplain and E. 11th Street South, especially where the area north of floodplain narrows approaching S. Lynn Lane Road. Therefore, the applicant’s proposed land use designations of *Mixed-Use Corridor* and *Employment* in the area seem feasible.

The area proposed for expansion of the *Mixed-Use Corridor* land use designation simply includes the area between the existing *Mixed-Use Corridor* land use designation and the floodplain. If this area were to retain the *New Neighborhood* land use designation, it would be physically isolated from the rest of the area designated *New Neighborhood* due to the floodplain that forms the southern border of this area. Therefore, this request is a logical extension of the *Mixed-Use Corridor* land use designation.

The area proposed for the *Employment* land use designation extends east of the existing *Mixed-Use Corridor* land use designation. Initially, the applicant and District 6 City Councilor were unable to reach and gain consent from the owner of the parcel #6 (as identified on the map) which is immediately east of the existing *Mixed-Use Corridor* land use designation, just south of E. 11th Street South. However, on August 6, 2014, the Planning Commission initiated a Comprehensive Plan amendment to *Employment* on this 5.2 acre property so that it could be considered concurrently with the surrounding properties. An *Employment* land use designation would be consistent with other locations in the City of Tulsa where *Employment* land use designations abut *Mixed-Use Corridor* land use designations located at an intersection.

The expansion of the *Mixed-Use Corridor* land use designation and introduction of the *Employment* land use designation would benefit this area and the City of Tulsa by allowing for a greater mix of uses at this location. The proposed land use scenario is supported by the Tulsa Comprehensive Plan in that it moves toward a healthy balance of jobs and households in the area; helps to achieve job growth; and create an environment for entrepreneurs (p. LU 80). *Employment* areas, as defined in the Comprehensive Plan, require access to major arterials or interstates. The Major Street and Highway Plan (MSHP) designates this segment of E. 11th Street South as a Secondary Arterial; therefore, the *Employment* land use designation at this location would have appropriate access.
II. STAFF RECOMMENDATION

- Staff recommends approval of the Mixed-Use Corridor land use designation as submitted by the applicant; and
- Staff recommends approval of the Employment land use designation as submitted by the applicant and initiated by the TMAPC.
**Case Number:** Z-7278

**Hearing Date:** September 3, 2014

**Case Report Prepared by:** Dwayne Wilkerson

**Owner and Applicant Information:**

- **Applicant:** Lou Reynolds
- **Property Owner:** Richard Morton, Jr., et al.

**Location Map:**

*Shown with City Council Districts*

**Applicant Proposal:**

- **Existing Use:** Boxing academy
- **Proposed Use:** Surface Parking lot as a principal use.
- **Concept summary:** Rezoning required to allow surface parking as a principal use. The parking will be used for the public school adjacent to the north property line.
- **Tract Size:** 2+ acres
- **Location:** North of W. 28th St. North between N. Denver Ave. and N. Cheyenne Ave.

**Zoning:**

- **Existing Zoning:** RS-3
- **Proposed Zoning:** PK

**Comprehensive Plan:**

- **Land Use Map:** Existing Neighborhood
- **Stability and Growth Map:** Area of Growth

**Staff Recommendation:**

Staff recommends approval.

**Staff Data:**

- **TRS:** 0223
- **CZM:** 28
- **Atlas:**

**City Council District:** 1

**Councilor Name:** Jack Henderson

**County Commission District:** 1

**Commissioner Name:** John Smaligo
SECTION I: Z-7278

DEVELOPMENT CONCEPT:

Applicant is requesting rezoning from RS-3 to PK to allow surface parking as a principal use. The parking will be used for the existing public school adjacent to the north property line.

EXHIBITS:

- INCOG Case map
- INCOG Aerial (small scale)
- INCOG Aerial (large scale)
- Tulsa Comprehensive Plan Land Use Map
- Tulsa Comprehensive Plan Areas of Stability and Growth Map

Applicant Exhibits:

None

DETAILED STAFF RECOMMENDATION:

The rezoning request is consistent with the infill component of the Existing Residential Neighborhood vision of the Tulsa Comprehensive Plan. The rezoning will require a plat which will provide improved access to the school system and adjacent park with sidewalk construction and associated landscaping, and;

The request to rezone from RS-3 to PK is consistent with the expected development pattern that surrounds the site, and;

PK zoning is compatible with the existing neighborhood development pattern which includes the public park and school north and east of the site, therefore:

Staff recommends Approval of Z-7278 to rezone property from RS-3 to PK.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

**Staff Summary:** PK zoning only allows Use Unit 1 (Area-wide Uses) and Use unit 10 (Off street parking). Use Unit 2 (Area Wide Special Exception Uses) require Board of Adjustment approval. Minimum Bulk and Area Requirements along with landscape and screening standards are defined in the Tulsa Zoning Code are generally consistent with the Comprehensive Plan. In conjunction with a plat requirement that will require sidewalk construction, this re-zoning request is consistent with the vision of the Comprehensive Plan.

Land Use Vision:

**Land Use Plan map designation:** The entire site including the adjacent school site is located in Existing Residential Neighborhood

The entire site is located in an Existing Residential Neighborhood. The Existing Residential Neighborhood category is intended to preserve and enhance Tulsa's existing single family neighborhoods. Development activities in these areas should be limited to the rehabilitation.
improvement or replacement of existing homes, and small-scale infill projects, as permitted through clear and objective setback, height, and other development standards of the zoning code. In cooperation with the existing community, the city should make improvements to sidewalks, bicycle routes, and transit so residents can better access parks, schools, churches, and other civic amenities.

Areas of Stability and Growth designation: The entire site including the adjacent school site is located in an Area of Growth.

The purpose of an Area of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

Areas of Growth are found throughout Tulsa. These areas have many different characteristics but some of the more common traits are in close proximity to or abutting an arterial street, major employment and industrial areas, or areas of the city with an abundance of vacant land. Also, several of the Areas of Growth are in or near downtown. Areas of Growth provide Tulsa with the opportunity to focus growth in a way that benefits the City as a whole. Development in these areas will provide housing choice and excellent access to efficient forms of transportation including walking, biking, transit, and the automobile.

Transportation Vision:

Major Street and Highway Plan: None of the adjacent streets area identified on the Major Street and Highway Plan.

Trail System Master Plan Considerations: There are no planned trails adjacent to the property.

Small Area Plan: None

Special District Considerations: None

Historic Preservation Overlay: None

DESCRIPTION OF EXISTING CONDITIONS:

Staff Summary: The existing site contains a building surrounded with lawn. Very little terrain modification is anticipated for parking lot construction to support the existing school north of the site and the existing single story building. There are no significant environmental considerations.

Streets: The street system in the area is all two lane residential style streets. West of the site appears to be a privately constructed street that may be in a public street right of way however the street does not meet City Standards.
Utilities: The subject tract has municipal water and sewer available.

Surrounding Properties: The subject tract is abutted on the north and east by Tulsa Public School property, zoned RS-3; on the south by a single family residential property, zoned RS-3 and on the west by undeveloped land zoned RS-3.

SECTION III: Relevant Zoning History:

ZONING ORDINANCE: Ordinance number 11918 dated September 1, 1970, established zoning for the subject property.

Surrounding Property:

BOA-16969 March 14, 1995: The Board of Adjustment denied a Special Exception to permit a boys ranch, Use Unit 2, in an RS-3 district, finding that the use is not compatible with the surrounding area, on property located at 203 W. 28th St. N. and north of subject property.

BOA-9604 July 21, 1977: The Board of Adjustment approved a Special Exception to permit a public park. The improvements to S.E. Williams Park consisted of the following: water fountains; playground equipment; park benches; parking; curbing; paving; sidewalks; and landscaping, with the understanding that the first part of the construction would be to renovate the existing restrooms and subject of the plot plan, on property located at E.29th St. N. and N. Boulder Ave. and northeast of subject property.

BOA-4846 December 8, 1965: The Board of Adjustment approved the construction and operation of a public school, on property located north of subject property.

9/3/2014 1:30 PM
**Case Number:** Z-7279  
**Hearing Date:** September 3, 2014

**Case Report Prepared by:**  
Jay Hoyt

**Owner and Applicant Information:**  
**Applicant:** Eli Ingram & Jeremy Brown  
**Property Owner:** Tulsa Children’s Coalition

**Location Map:**  
(shown with City Council Districts)

**Applicant Proposal:**  
**Present Use:** Vacant/ former daycare  
**Proposed Use:** Office/Wholesale Landscape and irrigation business.  
**Concept summary:** Re-zoning is required to allow proposed re-use of existing building.  
**Tract Size:** 1.14 ± acres / 49,562.77 ± sq. ft  
**Location:** East of southeast corner of E. Latimer Pl. & N. Sheridan Rd.

**Zoning:**  
**Existing Zoning:** RM-1  
**Proposed Zoning:** CS

**Comprehensive Plan:**  
**Land Use Map:** Mixed-Use Corridor  
**Stability and Growth Map:** Area of Growth

**Staff Recommendation:**  
Staff recommends approval.

**Staff Data:**  
**TRS:** 0335  
**CZM:** 30  
**Atlas:** 294

**City Council District:** 3  
**Councilor Name:** David Patrick  
**County Commission District:** 2  
**Commissioner Name:** Karen Keith
SECTION I: Z-7279

DEVELOPMENT CONCEPT:
The applicant proposes to utilize the existing property as Wholesale Landscape, Irrigation Business and related offices and therefore has proposed a zoning change from RM-1 to CS.

EXHIBITS:
INCOG Case map
INCOG Aerial (small scale)
INCOG Aerial (large scale)
Tulsa Comprehensive Plan Land Use Map
Tulsa Comprehensive Plan Areas of Stability and Growth Map
Applicant Exhibits:
Property Real Estate Profile

DETAILED STAFF RECOMMENDATION:

Z-7279 is adjacent to existing CS zoned property to the South and West, and:

CS zoning is harmonious with the existing and expected development on the site and the existing surrounding properties, and;

The rezoning request is consistent with the Mixed-Use Corridor designation of the Comprehensive Plan, therefore;

Staff recommends Approval of Z-7279 to rezone property from RM-1 to CS.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

Staff Summary: The site lies within a Mixed-Use Corridor as well as an Area of Growth. The proposed commercial business is compatible with the Comprehensive Plan designations and would promote commercial growth of this area.

Land Use Vision:

Land Use Plan map designation: Mixed-Use Corridor

Mixed-Use Corridors are Tulsa’s modern thoroughfares that pair high capacity transportation facilities with housing, commercial, and employment uses. Off the main travel route, land uses include multifamily housing, small lot, and townhouse developments, which step down intensities to integrate with single family neighborhoods. Mixed-Use Corridors usually have four or more travel lanes, and sometimes additional lanes dedicated for transit and bicycle use. The pedestrian realm includes sidewalks separated from traffic by street trees, medians, and parallel parking strips. Pedestrian crossings are designed so they are highly visible and make use of the shortest path across a street. Buildings along Mixed-Use Corridors include windows and storefronts along the sidewalk, with automobile parking generally located on the side or behind.
Areas of Stability and Growth designation: Area of Growth.

The purpose of an Area of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

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Transportation Vision:

Major Street and Highway Plan: None of the adjacent streets area identified on the Major Street and Highway Plan

Trail System Master Plan Considerations: None

Small Area Plan: None

Special District Considerations: None

Historic Preservation Overlay: None

DESCRIPTION OF EXISTING CONDITIONS:

Staff Summary: The existing site was formerly utilized as a day care facility. The site is located at the southwest corner of an RM-1 zone, with the south and west sides of the parcel adjacent to an existing CS zone.

Environmental Considerations: None

Streets:

<table>
<thead>
<tr>
<th>Exist. Access</th>
<th>MSHP Design</th>
<th>MSHP R/W</th>
<th>Exist. # Lanes</th>
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<tr>
<td>East Latimer Place</td>
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<td>2</td>
</tr>
</tbody>
</table>

Utilities:

The subject tract has municipal water and sewer available.

Surrounding Properties: The subject tract is abutted on the east by a church, zoned RM-1; on the north by single family residence, zoned RM-1; on the south by single family residence and mobile home park, zoned CS; and on the west by commercial property, zoned CS.
SECTION III: Relevant Zoning History:

ZONING ORDINANCE: Ordinance number 11910 dated June 26, 1970, established zoning for the subject property.

Subject Property:

Z-4596 March 1974: All concurred in denial of a request for rezoning a 1+ acre tract of land from RM-1 to CG for a car wash on property located east of the southeast corner of E. Latimer Pl. and N. Sheridan Rd. and also known as the subject property.

BOA-12382 January 6, 1983: The Board of Adjustment approved a Special Exception to allow a children's day care center in an RM-1 district, per plot plan submitted, on property located at 6520 E. Latimer Pl. N. and also known as the subject property.

9/3/2014 1:30 PM
SUBJECT TRACT LAND USE PLAN:
MIXED-USE CORRIDOR

Land Use Plan Categories

- Black: Downtown
- Red: Neighborhood Center
- Dark Red: Downtown Neighborhood
- Blue: Employment
- Light Blue: New Neighborhood
- Pink: Mixed-Use Corridor
- Yellow: Existing Neighborhood
- Reddish Pink: Regional Center
- Green: Park
- Purple: Town Center
- Light Green: Open Space

Z-7279
20-13 35
25.8
FOR SALE
FORMER DAYCARE FACILITY
6520 EAST LATIMER PLACE
TULSA, OKLAHOMA

LOCATION MAP

FEATURES
- 4,000± SF Metal Quonset Hut*
- 1.14± Acre Site*
- Zoning: Low Density Multi-Family District (RM1)
- Year of Construction: 1983
- Fully Insulated
- 100% Heated and Previously Cooled
- Fenced Yard with Ample Front Parking
- Fire and Security Alarms
- Playground Equipment Remains
- Refrigerator, Stove, Washer and Dryer Remain
- Adjacent to Newly Constructed Dollar General Store

*Source: Assessor

CBRE Oklahoma
Part of the CBRE affiliate network.