TULSA METROPOLITAN AREA PLANNING COMMISSION
Meeting No. 2714
January 20, 2016, 1:30 PM
175 East 2nd Street, 2nd Level, One Technology Center
Tulsa City Council Chamber

CONSIDER, DISCUSS AND/OR TAKE ACTION ON:
Call to Order:

REPORTS:

Chairman's Report:
Worksession Report:
Director's Report:
Review TMAPC Receipts for the month of December 2015

1. Minutes of December 16, 2015, Meeting No. 2712
2. Minutes of January 6, 2016, Meeting No. 2713

CONSENT AGENDA:
All matters under "Consent" are considered by the Planning Commission to be routine and will be enacted by one motion. Any Planning Commission member may, however, remove an item by request.

3. **LS-20841** (Lot-Split) (CD 8) – Location: Southwest corner of East 101st Street South and South 77th East Avenue

4. **LS-20844** (Lot-Split) (CD 6) – Location: Southeast corner of East 13th Street South and South 133rd East Avenue

5. **LC-738** (Lot-Combination) (CD 4) – Location: Northeast corner of East Archer Street and North Cincinnati Avenue

6. **LC-739** (Lot-Combination) (CD 4) – Location: Southeast corner of East Archer Street and North Elgin Avenue

7. **LS-20845** (Lot-Split) (CD 1) – Location: East of the southeast corner of West 11th Street South and South 53rd West Avenue (Related to: LC-740)

8. **LC-740** (Lot-Combination) (CD 1) - Location: East of the southeast corner of West 11th Street South and South 53rd West Avenue (Related to: LS-20845)
9. **Oil Capital Heights** – Final Plat, Location: North of East 4th Place South, East of South Memorial Drive, (CD 3)

CONSIDERATION OF ITEMS REMOVED FROM THE CONSENT AGENDA:

PUBLIC HEARINGS:

10. **Z-7323 – Gary Hassenflu**, Location: East of the northeast corner of South Yale Avenue and East 32nd Street South, requesting rezoning from RS-2/RD to RM-3, (CD 5) (Continued from 11/18/15 and 12/16/15) (Withdrawn by applicant)

11. **CVS-ERWII** – Minor Subdivision Plat, Location: Northeast corner of South Utica Avenue and East 15th Street (CD 4) (Continued from November 18, 2015 meeting, and January 6, 2016 meeting) (Staff requests a continuance to February 17, 2016)

12. **Z-7316**, Plat Waiver, Location: 3500 Sheridan Road, West of South Sheridan Road and north of East 36th Street South, (CD 5)


15. **PUD-467-A – Eller & Detrich/Andrew Shank**, Location: West of northwest corner of East 51st Street South and South Pittsburgh Avenue, requesting a PUD Major Amendment to add Use Unit 21 – Outdoor Advertising Sign, CO/PUD-467 to CO/PUD-467-A, (CD 9) (Related to Z-6310-SP-6) (Continued from December 16, 2015)

16. **Z-6310-SP-6 - Eller & Detrich/Andrew Shank**, Location: West of northwest corner of East 51st Street South and South Pittsburgh Avenue, requesting a Major Amendment to a Corridor Development Plan to add Use Unit -21-Outdoor Advertising Sign, CO/PUD-467 to CO/PUD-467-A, (CD 9) (Related to PUD-467-A) (Continued from December 16, 2015)

OTHER BUSINESS

17. Commissioners' Comments

ADJOURN

CD = Council District
NOTE: If you require special accommodation pursuant to the Americans with Disabilities Act, please notify INCOG (918) 584-7526. Exhibits, Petitions, Pictures, etc., presented to the Planning Commission may be received and deposited in case files to be maintained at Land Development Services, INCOG. Ringing/sound on all cell phones and pagers must be turned off during the Planning Commission.

Visit our website at www.tmapc.org
email address: esubmit@incog.org

TMAPC Mission Statement: The Mission of the Tulsa Metropolitan Area Planning Commission (TMAPC) is to provide unbiased advice to the City Council and the County Commissioners on development and zoning matters, to provide a public forum that fosters public participation and transparency in land development and planning, to adopt and maintain a comprehensive plan for the metropolitan area, and to provide other planning, zoning and land division services that promote the harmonious development of the Tulsa Metropolitan Area and enhance and preserve the quality of life for the region’s current and future residents.
TMAPC RECEIPTS  
Month of December 2015

Current Period            Year To Date

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LAND DIVISION                     |          |           |                |                                   |          |           |                |
| Minor Subdivisions               | 0        | $0.00     | $0.00           |                                   |          | $1,300.00 | $1,300.00     |
| Preliminary Plats                | 2        | 662.50    | 662.50 1,325.00 | 18                                | $10,025.00| $10,025.00| 20,050.00      |
| Final Plats                      | 4        | 1,750.00  | 1,750.00 3,500.00 | 9                                 | $4,127.50 | $4,127.50 | 8,255.00       |
| Plat Waivers                     | 1        | 125.00    | 125.00 250.00   | 8                                 | $1,000.00 | $1,000.00 | 2,000.00       |
| Lot Splits                       | 7        | 340.00    | 340.00 680.00   | 46                                | $2,322.50 | $2,322.50 | 4,645.00       |
| Lot Combinations                 | 7        | 350.00    | 350.00 700.00   | 55                                | $2,800.00 | $2,800.00 | 5,600.00       |
| Access Changes                   | 0        | 0.00      | 0.00 0.00       |                                   | 0        | 0.00      | 0.00           |
| Other                            |          | 0.00      | 0.00 0.00       |                                   |          | 0.00      | 0.00           |
| NSF                              |          | 0.00      | 0.00 ($50.00)  |                                   |          | ($50.00)  | ($100.00)     |
| Refunds                          |          | 0.00      | 0.00 0.00       |                                   |          | 0.00      | 0.00           |
| Fees Waived                      |          | 0.00      | 0.00 0.00       |                                   |          | 0.00      | 0.00           |
| TOTAL                            |          | $3,227.50 | $6,655.00       |                                   |          | $21,625.00| $43,250.00     |

TMAPC COMP                       |          |           |                |                                   |          |           |                |
| Comp Plan Admendment            | 0        | $0.00     | $0.00           |                                   |          | $0.00     | $0.00         |
| Refund                          |          | $480.00   | $480.00         |                                   |          | $480.00   | $480.00       |
| TOTAL                            |          | $8,350.00 | $8,350.00       |                                   |          | $38,350.00| $38,350.00     |

BOARDS OF ADJUSTMENT             |          |           |                |                                   |          |           |                |
| Fees                             | 23       | $8,350.00 | $850.00        | 95                                | $32,400.00| $32,400.00| $57,130.00     |
| Refunds                          |          | 0.00      | 0.00 $0.00     |                                   | 0.00     | $0.00     | $0.00         |
| NSF Check                        |          | 0.00      | 0.00 0.00      |                                   | 0.00     | $0.00     | $0.00         |
| Fees Waived                      |          | 0.00      | 0.00 0.00      |                                   | 0.00     | $0.00     | $0.00         |
| TOTAL                            |          | $8,350.00 | $8,850.00       |                                   |          | $38,950.00| $38,950.00     |

TOTAL                             |          |           |                |                                   |          |           |                |
|                                  |          | $14,325.00| $6,825.00       | $21,150.00                         | $57,130.00| $57,130.00| $141,190.00    |

LESS WAIVED FEES *                |          |           |                |                                   |          |           |                |
|                                  |          | $245.51   | $245.51         |                                   |          | ($212.30) | ($212.30)     |

GRAND TOTALS                     |          | $14,570.51| $6,825.00       | $21,395.51                         | $83,847.70| $57,130.00| $140,977.70    |

* Advertising, Signs & Postage Expenses for City of Tulsa Applications with Fee Waivers.
Final Subdivision Plat

Oil Capital Heights - (CD 3)
North of East 4th Place South, East of South Memorial Drive

This plat consists of 1 Lot, 1 Block, on 25 acres.

Staff has received release letters for this plat and can recommend APPROVAL of the Final Plat.
We will withdraw your application as requested.

INCOG
C. Dwayne Wilkerson
Assistant Director Land Development Services

2 West Second Street
Suite 800
Tulsa, OK 74103

918-579-9475
dwilkerson@incog.org

-----Original Message-----
From: Gary Hassenflu [mailto:ghassenflu@garrisoncompanies.com]
Sent: Thursday, January 07, 2016 4:51 PM
To: Wilkerson, Dwayne
Cc: Mike Marrara; mac.rosser@crowedunlevy.com; Mike Abernathie
Subject: Rezoning app

Dwayne,

Please withdraw our re-zoning application for the 32nd and Yale property.

The city lost a great opportunity to regenerate an aging area and increase tax receipts.

Thank you for your assistance throughout this process.

Gary Hassenflu
SE Tulsa Housing Partners, LP

Sent from my iPhone
PLAT WAIVER

January 20, 2016

Z-7316 – 3500 Sheridan Road, West of South Sheridan Road and north of East 36th Street South, (CD 5)

The platting requirement is being triggered by a rezoning from CS (commercial shopping) to CH (commercial heavy).

Staff provides the following information from TAC for their January 7, 2016 meeting:

ZONING: TMAPC Staff: The property has been previously platted.

STREETS: Sidewalks required per subdivision regulations.

SEWER: No comment.

WATER: Water usage will be unchanged per applicant. (A 8 inch water main line exists along East 36th Street South for water service connections. Should a looped public water main line extension be needed inside the property; then, a 20 foot waterline easement will be required to be dedicated.)

STORMWATER: Drainage plan is required to identify and design for all offsite drainage that enters the proposed project.

FIRE: Will require a fire hydrant within 600 feet of any part of a sprinkled building as the hose lay. Will require a fire hydrant within 400 feet of any part of a non-sprinkled building as the hose lay. May require more fire hydrants depending on the size of building and construction type. A fire access road will be required to be within 200 feet of a sprinkled building as the hose lay and within 150 feet of a nonsprinkled building as the hose lay. Knox access will be required on all gates crossing fire access road. Inside turning radius on fire access roads shall be 28 feet wide minimum. Fire access roads shall be 20 feet wide minimum. If eave or parapet of building is 30 feet or higher from the level of fire access the aerial access will be required.

UTILITIES: No comment.

OTHER/GENERAL: Development Services staff strongly recommends that a six foot masonry concrete block stucco wall be constructed on the west side of the property along the RM-2 residential property. The wall should be well landscaped on both sides to soften the look and create a more aesthetically pleasing appearance for both the residential and proposed CH side of the wall while providing adequate screening. Sidewalks shall be constructed along East 36th Street, with a minimum of five feet in width, within a circulation accessibility; constructed in accordance with City standards.
A SWP3 will be required for the commercial building permit if over an acre is disturbed. A grading and drainage plan will be required within the commercial building permit.

Staff can recommend APPROVAL of the plat waiver as most requirements have been met for the platted property. The sidewalk requirements must be taken care of.

A YES answer to the following 3 questions would generally be FAVORABLE to a plat waiver:

1. Has Property previously been platted? Yes  NO
2. Are there restrictive covenants contained in a previously filed plat? X
3. Is property adequately described by surrounding platted properties or street right-of-way? X

A YES answer to the remaining questions would generally NOT be favorable to a plat waiver:

4. Is right-of-way dedication required to comply with Major Street and Highway Plan? X
5. Would restrictive covenants be required to be filed by separate instrument if the plat were waived? X
6. Infrastructure requirements:
   a) Water
      i. Is a main line water extension required? X
      ii. Is an internal system or fire line required? X
      iii. Are additional easements required? X
   b) Sanitary Sewer
      i. Is a main line extension required? X
      ii. Is an internal system required? X
      iii. Are additional easements required? X
   c) Storm Sewer
      i. Is a P.F.P.I. required? X
      ii. Is an Overland Drainage Easement required? X
      iii. Is on site detention required? X
      iv. Are additional easements required? X
7. Floodplain
   a) Does the property contain a City of Tulsa (Regulatory) Floodplain? X
   b) Does the property contain a F.E.M.A. (Federal) Floodplain? X
8. Change of Access
   a) Are revisions to existing access locations necessary? X
   a) If yes, was plat recorded for the original P.U.D. X
10. Is this a Major Amendment to a P.U.D.? X
    a) If yes, does the amendment make changes to the proposed physical development of the P.U.D.? X
11. Are mutual access easements needed to assure adequate access to the site?  
12. Are there existing or planned medians near the site which would necessitate additional right-of-way dedication or other special considerations?

Note: If, after consideration of the above criteria, a plat waiver is granted on unplatted properties, a current ALTA/ACSM/NSPS Land Title Survey (and as subsequently revised) shall be required. Said survey shall be prepared in a recordable format and filed at the County Clerk's office by the applicant.
Pt. Lots 2 & 3, Block 2
279064.32 Sq. Feet
Total Acreage: 6.41 Acres

2 Story Building
Height: 39'
100,492.97 Sq. Feet
Proposed
Climate Controlled
Self-Storage

U-Haul
Truck Parking

U-Haul
Truck Parking

EAST 60TH STREET SOUTH
(5" Concrete - Public 92 R/W)

VICINITY MAP

EXISTING BUILDING SIZE
BUILDING FOOTPRINT: 106,499 SF
NUMBER OF STORIES: 1
PROPERTY SIZE: 6.41 ACRES
ZONING: COMMERCIAL SHOPPING CENTER - CS
SETBACKS
FRONT: 50' REQUIRED
SIDE: 25' REQUIRED
REAR: 50' PROVIDED
PARTY WALL: NA
ACCESSORIES
PUB. USE: 1 PER FLOORS

MIN. STORAGE
- 1 PER 1,000 SF OF MAIN STORAGE FLOOR AREA PLUS 1 PER ACCESSORY BUILDING
- 50%-MINIMUM 12 SPACES REQUIRED

TRUCK RENTAL
- 1 PER 1,000 SF OF FLOOR AREA
- 50%-MINIMUM 12 SPACES REQUIRED
- TOTAL PARKING SPACES REQUIRED: 35
- TOTAL PARKING PROVIDED: 137
Case Report Prepared by:
Dwayne Wilkerson

Owner and Applicant Information:
Applicant: Lou Reynolds
Property Owner: ST JOHN MEDICAL CENTER INC

Applicant Proposal:
Present Use: Medical campus
Proposed Use: Medical campus

Concept summary: Rezoning to IMX with concurrent abandonment of PUD 417. This request was recommended by the Utica Midtown Corridor Small Area Plan for the St. John's Medical Center Campus

Tract Size: 35 ± acres
Location: North of northeast corner of E. 21st St. S. & S. Utica Ave.

Staff Recommendation:
Staff recommends approval.

The applicants request to abandon PUD 417 and the request for MX-I zoning was submitted prior to the effective date of the current Tulsa Zoning Code. The zoning designation in the current code for that district is IMX as shown in Zoning Code Table 1-1: Zoning District Name Conversions, and was adopted January 1, 2016.

City Council District: 4
Councilor Name: Blake Ewing

County Commission District: 2
Commissioner Name: Karen Keith
SECTION I: Z-7325

DEVELOPMENT CONCEPT:

The applicant has requested rezoning and concurrent abandonment of PUD 417 for approximately 35 acres of land that is owned by different entities of the St. Johns Medical System. All of the property is outside of the Yorktown Historic Preservation District and included inside the Utica Corridor Small Area Plan. The Small Area Plan recommended abandonment of the PUD for the St. Johns Campus and also recommended initiating an Institutional Mixed Use zoning district. The new zoning classification was implemented and is now part of the Tulsa Zoning Code.

EXHIBITS:

INCOG Case map
INCOG Aerial (small scale)
INCOG Aerial (large scale)
Tulsa Comprehensive Plan Land Use Map
Tulsa Comprehensive Plan Areas of Stability and Growth Map
Applicant Exhibits:
   IMX Boundary Illustration

DETAILED STAFF RECOMMENDATION:

DETAILED STAFF RECOMMENDATION:


Staff Summary: Approval for the abandonment of PUD-417 including all of its major and minor amendments will revert to the underlying zoning. Staff does not support the abandonment of the PUD without approval of the concurrent rezoning request for IMX zoning in case# Z-7325.

The zoning application for MX-I was the correct designation when the application was submitted in 2015. The Zoning Code effective January 1, 2016 renamed MX-I to IMX.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

Staff Summary: The existing hospital campus is consistent with the Regional Center land use designation and with the Area of Growth vision in the comprehensive plan. The requested PUD abandonment and rezoning is consistent with the Land Use Vision, the Transportation Vision and the Small Area Plan.

Land Use Vision:

Land Use Plan map designation: Regional Center

Regional Centers are mid-rise mixed-use areas for large-scale employment, retail, and civic or educational uses. These areas attract workers and visitors from around the region and are key transit hubs; station areas can include housing, retail, entertainment, and other amenities.

REVISED 1/13/2016
Automobile parking is provided on-street and in shared lots. Most Regional Centers include a parking management district.

Areas of Stability and Growth designation: Area of Growth

The purpose of an Area of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

Areas of Growth are found throughout Tulsa. These areas have many different characteristics but some of the more common traits are in close proximity to or abutting an arterial street, major employment and industrial areas, or areas of the city with an abundance of vacant land. Also, several of the Areas of Growth are in or near downtown. Areas of Growth provide Tulsa with the opportunity to focus growth in a way that benefits the City as a whole. Development in these areas will provide housing choice and excellent access to efficient forms of transportation including walking, biking, transit, and the automobile.

Transportation Vision:

Major Street and Highway Plan:

South Utica Avenue is classified as an Urban Arterial
The urban arterial designation requires a minimum of 70 foot wide street right of way. The Utica Midtown Corridor Small Area Plan recommends redevelopment of the public right of way with the Complete Streets Manual.

East 21st Street South is a Secondary Arterial with a Multi Modal Overlay.
Multi-modal streets emphasize plenty of travel choices such as pedestrian, bicycle and transit use. Multimodal streets are located in high intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity. These streets are attractive for pedestrians and bicyclists because of landscaped medians and tree lawns. Multi-modal streets can have on-street parking and wide sidewalks depending on the type and intensity of adjacent commercial land uses. Transit dedicated lanes, bicycle lanes, landscaping and sidewalk width are higher priorities than the number of travel lanes on this type of street. To complete the street, frontages are required that address the street and provide comfortable and safe refuge for pedestrians while accommodating vehicles with efficient circulation and consolidated-shared parking.

Streets on the Transportation Vision that indicate a transit improvement should use the multi-modal street cross sections and priority elements during roadway planning and design.

Trail System Master Plan Considerations:

The Trail System Master Plan is not affected with this zoning request.

Small Area Plan:
The entire St. Johns campus was included in the Utica Midtown Corridor Small Area Plan and is completely within the proposed Mixed Use Institutional zoning category represented in the exhibit below.

Special District Considerations:
This site is adjacent to the Yorktown Historic District. The area included in the PUD abandonment and the rezoning request not part of the Yorktown Historic District. IMX rezoning provides appropriate transitional treatment where abutting HP zoning. Those provisions were suggested in the small area planning process.

Historic Preservation Overlay: None that affect this request.

DESCRIPTION OF EXISTING CONDITIONS:

Staff Summary: The site is developed with high intensity hospital and associated uses. Existing conditions may not meet all of the development requirements in the IMX zoning classifications however future development will be required to meet the design standards defined in that district.
Environmental Considerations: None that affect the redevelopment opportunities that might be allowed by right in the IMX classification.

Streets:

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Utilities:

The subject tract has municipal water and sewer available.

Surrounding Properties: The subject tract is abutted on the east by a single family residential area included in the Yorktown Historic Preservation District and a commercial area along the north side of East 21st Street South; on the north, Yorktown Historic Preservation District and a commercial area along the east side of South Utica Avenue; on the south, Utica Square zoned CH; and on the west by commercial development also zoned CH.

SECTION III: Relevant Zoning History


Subject Property:

PUD-417 September 1986: All concurred in approval subject to conditions of a PUD that combined and abandoned/repealed PUD's 225, 338 and 401. The PUD amended certain standards previously approved and added property to St. John Hospital complex. There were also four Major Amendments, to PUD-417, that modified Development Standards as well as added property to create the current St. John Medical campus.
Note: Graphic overlays may not precisely align with physical features on the ground.
Aerial Photo Date: March 2011
Case Report Prepared by: Dwayne Wilkerson

Owner and Applicant Information:
Applicant: Lou Reynolds
Property Owner: ST JOHN MEDICAL CENTER INC

Applicant Proposal:
Present Use: Medical campus
Proposed Use: Medical campus

Concept summary: Abandon PUD 417 with a concurrent rezoning of IMX. This request was recommended by the Utica Midtown Corridor Small Area Plan for the St. Johns Medical Center Campus.

Tract Size: 35 ± acres
Location: North of northeast corner of E. 21st St. S. & S. Utica Ave.

Zoning:
Proposed Zoning: PUD-417-E Abandonment

Comprehensive Plan:
Land Use Map: Regional Center
Stability and Growth Map: Area of Growth

Staff Recommendation:
Staff recommends approval.
The applicants request for MX-I zoning was submitted prior to the effective date of the current Tulsa Zoning Code. The zoning designation in the current code for that district is IMX as shown in Table 1-1: Zoning District Name Conversions, in the code adopted January 1, 2016.

City Council District: 4
Councilor Name: Blake Ewing

County Commission District: 2
Commissioner Name: Karen Keith
SECTION I: PUD-417-E Abandonment

DEVELOPMENT CONCEPT:

The applicant has requested rezoning and concurrent abandonment of PUD 417 for approximately 35 acres of land that is owned by different entities of the St. Johns Medical System. All of the property is outside of the Yorktown Historic Preservation District and included inside the Utica Corridor Small Area Plan. The Small Area Plan recommended abandonment of the PUD for the St. Johns Campus and also recommended initiating an Institutional Mixed Use zoning district. The new zoning classification was implemented and is now part of the Tulsa Zoning Code.

EXHIBITS:

INCOG Case map
INCOG Aerial (small scale)
INCOG Aerial (large scale)
Tulsa Comprehensive Plan Land Use Map
Tulsa Comprehensive Plan Areas of Stability and Growth Map
Applicant Exhibits:
  IMX Boundary illustration

DETAILED STAFF RECOMMENDATION:


Staff Summary: Approval for the abandonment of PUD-417 including all of its major and minor amendments will revert to the underlying zoning. Staff does not support the abandonment of the PUD without approval of the concurrent rezoning request for IMX zoning outlined in case # Z-7325.

The zoning application for MX-I was the correct designation when the application was submitted in 2015. The Zoning Code effective January 1, 2016 renamed MX-I to IMX.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

Staff Summary: The existing hospital campus is consistent with the Regional Center land use designation and with the Area of Growth vision in the comprehensive plan. The requested PUD abandonment and rezoning is consistent with the Land Use Vision, the Transportation Vision and the Small Area Plan.

Land Use Vision:

Land Use Plan map designation: Regional Center

Regional Centers are mid-rise mixed-use areas for large-scale employment, retail, and civic or educational uses. These areas attract workers and visitors from around the region and are key transit hubs; station areas can include housing, retail, entertainment, and other amenities. Automobile parking is provided on-street and in shared lots. Most Regional Centers include a parking management district.
Areas of Stability and Growth designation: Area of Growth

The purpose of an Area of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

Areas of Growth are found throughout Tulsa. These areas have many different characteristics but some of the more common traits are in close proximity to or abutting an arterial street, major employment and industrial areas, or areas of the city with an abundance of vacant land. Also, several of the Areas of Growth are in or near downtown. Areas of Growth provide Tulsa with the opportunity to focus growth in a way that benefits the City as a whole. Development in these areas will provide housing choice and excellent access to efficient forms of transportation including walking, biking, transit, and the automobile.

Transportation Vision:

Major Street and Highway Plan:

South Utica Avenue is classified as an Urban Arterial
The urban arterial designation requires a minimum of 70 foot wide street right of way. The Utica Midtown Corridor Small Area Plan recommends redevelopment of the public right of way with the Complete Streets Manual.

East 21st Street South is a Secondary Arterial with a Multi Modal Overlay.
Multi-modal streets emphasize plenty of travel choices such as pedestrian, bicycle and transit use. Multimodal streets are located in high intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity. These streets are attractive for pedestrians and bicyclists because of landscaped medians and tree lawns. Multi-modal streets can have on-street parking and wide sidewalks depending on the type and intensity of adjacent commercial land uses. Transit dedicated lanes, bicycle lanes, landscaping and sidewalk width are higher priorities than the number of travel lanes on this type of street. To complete the street, frontages are required that address the street and provide comfortable and safe refuge for pedestrians while accommodating vehicles with efficient circulation and consolidated-shared parking.

Streets on the Transportation Vision that indicate a transit improvement should use the multi-modal street cross sections and priority elements during roadway planning and design.

Trail System Master Plan Considerations:

The Trail System Master Plan is not affected with this zoning request.

Small Area Plan:

The entire St. Johns campus was included in the Utica Midtown Corridor Small Area Plan and is completely within the proposed Mixed Use Institutional zoning category represented in the exhibit below.
Special District Considerations:

This site is adjacent to the Yorktown Historic District. The area included in the PUD abandonment and the rezoning request not part of the Yorktown Historic District. IMX rezoning provides appropriate transitional treatment where abutting HP zoning. Those provisions were suggested in the small area planning process.

Historic Preservation Overlay: None that affect this request.

DESCRIPTION OF EXISTING CONDITIONS:

Staff Summary: The site is developed with high intensity hospital and associated uses. Existing conditions may not meet all of the development requirements in the IMX zoning classifications however future development will be required to meet the design standards defined in that district.

Environmental Considerations: None that affect the redevelopment opportunities that might be allowed by right in the IMX classification.

Streets:
### Utilities:

The subject tract has municipal water and sewer available.

### Surrounding Properties:

The subject tract is abutted on the east by a single family residential area included in the Yorktown Historic Preservation District and a commercial area along the north side of East 21st Street South; on the north, Yorktown Historic Preservation District and a commercial area along the east side of South Utica Avenue; on the south, Utica Square zoned CH; and on the west by commercial development also zoned CH.

### SECTION III: Relevant Zoning History


### Subject Property:

**PUD-417 September 1986:** All concurred in approval subject to conditions of a PUD that combined and abandoned/repealed PUD’s 225, 338 and 401. The PUD amended certain standards previously approved and added property to St. John Hospital complex. There were also four Major Amendments, to PUD-417, that modified Development Standards as well as added property to create the current St. John Medical campus.
PUD-417-E ABANDONED

Note: Graphic overlays may not precisely align with physical features on the ground.
Aerial Photo Date: March 2014

19-13 07

Subject Tract

 feet
0 300 600
Growth and Stability

Area of Growth
Area of Stability

PUD-417-E ABANDONED
19-13 07
**Case Number:** PUD-467-A  
**Major Amendment Related to Z-6310-SP-6**  

**Hearing Date:** January 20, 2016  
Continued from December 16, 2015

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**Location Map:**  
(shown with City Council Districts)

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**Owner and Applicant Information:**

**Applicant:** Andrew Shank  
**Property Owner:** EAST 51ST PROPERTIES LLC

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**Applicant Proposal:**

**Present Use:** Commercial  

**Proposed Use:** Major amendment to PUD 467 to add Use Unit 21 (Outdoor advertising)

**Concept summary:** In conjunction with Z-6310-SP-6 this PUD is also a major amendment to add Use Unit 21 (Outdoor advertising). The PUD cannot be approved without the amendment to the Corridor Development Plan.

**Tract Size:** 0.57 ± acres  

**Location:** West of northwest corner of E. 51 St. S. and S. Pittsburgh Ave.

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**Zoning:**

**Existing Zoning:** CO/ PUD-467  
**Proposed Zoning:** CO/ PUD-467-A

**Comprehensive Plan:**

**Land Use Map:** Town Center  
**Stability and Growth Map:** Area of Growth

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**Staff Recommendation:**

Staff recommends denial.

The request is not harmonious with the original PUD 437 and is not consistent with the Town Center Vision of the Comprehensive Plan.

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**City Council District:** 9  
**Councilor Name:** G.T. Bynum  
**County Commission District:** 3  
**Commissioner Name:** Ron Peters
SECTION I: PUD-467-A

DEVELOPMENT CONCEPT:

Applicant requested an amendment to add existing Development Standards to allow Use Unit 21 (outdoor advertising).

EXHIBITS:

INCOG Case map
INCOG Aerial (small scale)
INCOG Aerial (large scale)
Tulsa Comprehensive Plan Land Use Map
Tulsa Comprehensive Plan Areas of Stability and Growth Map
Applicant Exhibits:
  Exhibit A: Legal description
  Exhibit B: Major amendment request to allow Outdoor Advertising (Use Unit 21)
  Exhibit A: Sign exhibit

SECTION II PUD-467-A DEVELOPMENT STANDARDS:

Add use Unit 21 to Development Area 3 and amend the signage standards in order to allow for an outdoor advertising sign to be located on Development Area 3, pursuant to the conceptual Site Plan included in the applicant exhibits listed above.

DETAILED STAFF RECOMMENDATION:

The conceptual plan referenced by the applicant identifies a proposed sign height of 60 feet with a 672 square foot display area identified. The major amendment does not provide a maximum display surface area. No new design standards are proposed for the PUD and,

PUD 467-A is not harmonious with the original vision of the PUD as approved in 1991 and,

The sign standards identified in the original PUD 467 specifically identified a maximum of one sign on the lot along I-44 with a maximum height of 25 feet and a maximum display surface area of 144 square feet. Since 1991 seven minor amendments have been allowed. Six of those amendments added or further defined signage for the center. All of those additional signs are generally within the original height and size standards identified in the PUD however, the overall impacts of the incremental changes to those standards have created a development that is no longer consistent with the vision of PUD 437. Provisions for additional design standards to create a harmonious development have never been implemented during the evolution of the PUD. Adding outdoor advertising will stray further from the original concept of the PUD and,

The PUD chapter of the zoning code limits outdoor advertising to Use Unit 1221.F which references standards for digital signs in 1221.G. The PUD amendment request does not clarify if digital signage is proposed however the proposed location of the sign will add a visual distraction to drivers as they exit from east bound I-44. Drivers are required to slow from highway speeds while making a sharp turn and ultimately navigate a traffic signal to East 51st Street South. Any sign at that location may have that effect however digital signage is a significant distraction and safety consideration at this location and,

The major amendment does not provide a unified treatment of the development possibilities of the project site and,
PUD 467-A is not consistent with the stated purposes and standards of the PUD chapter of the Tulsa Zoning Code therefore,

Staff recommends Denial of PUD-467-A as outlined in Section II above.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

**Staff Summary:** The general concept of the Town Center is to provide a pedestrian oriented development. The desired pedestrian scale is in direct conflict with the proposed size of outdoor advertising structures.

Land Use Vision:

**Land Use Plan map designation:** Town Center

Town Centers are medium-scale; one to five story mixed-use areas intended to serve a larger area of neighborhoods than Neighborhood Centers, with retail, dining, and services and employment. They can include apartments, condominiums, and townhouses with small lot single family homes at the edges. A Town Center also may contain offices that employ nearby residents. Town centers also serve as the main transit hub for surrounding neighborhoods, and can include plazas and squares for markets and events. These are pedestrian-oriented centers designed so visitors can park once and walk to number of destinations.

**Areas of Stability and Growth designation:** Area of Growth

The purpose of an Area of Growth is to direct the allocation of resources and channel growth to where it will be beneficial and can best improve access to jobs, housing, and services with fewer and shorter auto trips. Areas of Growth are parts of the city where general agreement exists that development or redevelopment is beneficial. As steps are taken to plan for, and, in some cases, develop or redevelop these areas, ensuring that existing residents will not be displaced is a high priority. A major goal is to increase economic activity in the area to benefit existing residents and businesses, and where necessary, provide the stimulus to redevelop.

Areas of Growth are found throughout Tulsa. These areas have many different characteristics but some of the more common traits are in close proximity to or abutting an arterial street, major employment and industrial areas, or areas of the city with an abundance of vacant land. Also, several of the Areas of Growth are in or near downtown. Areas of Growth provide Tulsa with the opportunity to focus growth in a way that benefits the City as a whole. Development in these areas will provide housing choice and excellent access to efficient forms of transportation including walking, biking, transit, and the automobile.

Transportation Vision:

**Major Street and Highway Plan:** (East 51st Street South)

Multi-modal streets emphasize plenty of travel choices such as pedestrian, bicycle and transit use. Multimodal streets are located in high intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity. **These streets are attractive for pedestrians and bicyclists because of landscaped medians and tree lawns.** Multi-modal streets can have
on-street parking and wide sidewalks depending on the type and intensity of adjacent commercial land uses. Transit dedicated lanes, bicycle lanes, landscaping and sidewalk width are higher priorities than the number of travel lanes on this type of street. To complete the street, frontages are required that address the street and provide comfortable and safe refuge for pedestrians while accommodating vehicles with efficient circulation and consolidated-shared parking.

Streets on the Transportation Vision that indicate a transit improvement should use the multi-modal street cross sections and priority elements during roadway planning and design.

Trail System Master Plan Considerations: None

Small Area Plan: None

Special District Considerations: None

Historic Preservation Overlay: None

DESCRIPTION OF EXISTING CONDITIONS:

Staff Summary: The existing PUD has several signs that have been allowed along I-44. Those signs adequately serve the needs of the existing business. Recent roadway improvements on East 51st and I-44 also provide greater visibility for existing businesses along this corridor. Recent major highway changes that included adding an off ramp from east bound traffic to access East 51st. The potential distraction of an outdoor advertising sign while exiting I-44, negotiating a sharp right turn, determining correct lane location and navigating a stop light is already a challenge. Adding outdoor advertising is not appropriate at this location. (See image below)
Significant safety concerns for off ramp east bound traffic.

The proposed signage creates additional distraction to drivers in the east bound I-44 traffic lane while also trying to avoid on-ramp traffic from East 51st Street.

On-ramp traffic will be distracted while trying to merge to I-44 from East 51st Street South.

Streets:

<table>
<thead>
<tr>
<th>Exist. Access</th>
<th>MSHP Design</th>
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<tbody>
<tr>
<td>East 51st Street</td>
<td>Primary Arterial</td>
<td>120 feet</td>
<td>6+</td>
</tr>
</tbody>
</table>

Utilities:

The subject tract has municipal water and sewer available.

Surrounding Properties: The subject tract is abutted on the east by commercial property, zoned CO/PUD 467; on the north by I-44, the south by East 51st Street South, further south small offices zoned OL; and on the west by I-44 on and off ramp to East 51st Street South.

SECTION III: Relevant Zoning History

ZONING ORDINANCE: Ordinance number 17486 dated May 2, 1991, established zoning for the subject property.

Subject Property:

Z-6310/ PUD-467 May 1991: All concurred in approval of a request for rezoning a 7.88+ acre tract of land from OM/OMH to CO with a Planned Unit Development for a commercial development including restaurant and retail, on property located on the northwest corner of E. 51st St. and S. Pittsburgh Ave. and a part of the subject property. The PUD specifically states that outdoor advertising signs are expressly prohibited.

Surrounding Property:

PUD-235-C December 1991: All concurred in approval of a proposed Major Amendment to PUD on a 2.2+ acre tract of land to add restaurant use with accessory bar, to the west half of Building 2, to permitted uses, on property located at the southwest corner of E. 51st St. and S. Marion Ave.

PUD-253-B April 1985: All concurred in approval of a proposed Major Amendment to PUD on a 2.2+ acre tract of land for access/curb cut on S. Marion Ave., which was previously denied by TMAPC, on property located at the southwest corner of E. 51st St. and S. Marion Ave.

PUD-253-A November 1983: All concurred in approval of a proposed Major Amendment to PUD on a 2.2+ acre tract of land to add property to PUD and to add limited retail uses in Building 1, which was limited to office use only, on property located at the southwest corner of E. 51st St. and S. Marion Ave.
PUD-253 April 1981: All concurred in approval of a proposed Planned Unit Development on a 1.3+ acre tract of land for office building and convenience store, on property located at the southwest corner of E. 51st St. and S. Marion Ave.

12/16/2015 1:30 PM
Growth and Stability

- **Area of Growth**
- **Area of Stability**

**Subject Tract**

**PUD-467-A**

19-13 28
EXHIBIT “A”

LEGAL DESCRIPTION

Part of Lot 1, Block 1, DICKENS COMMONS RESUBDIVISION of Lot 3, Block 1, MORELAND ADDITION, beginning at the Southwest corner, thence N 189.99 E 57.19 NE 78.58 S 2 02.89 W 134.30 to the point of beginning less beginning at the Southwest corner of Lot 1 thence E 134.30 N 10 W 134.32 S 10 to the point of beginning for the road in Block 1.
EXHIBIT “B”

The Applicant seeks a Major Amendment to Z-6310/PUD-467 to add Use Unit 21 to Development Area 3 and amend the Signage Standards in order to allow for an outdoor advertising sign to be located on Development Area 3, pursuant to the Conceptual Site Plan attached hereto.
Exhibit "A"

Eastbound Interstate Hwy. 44

Location Map
- R-13-E
- East 41st Street South
- South 41st Avenue
- East 51st Street South
- Section 28
- Tulsa County

Owner: Oklahoma Department of Transportation

Owner: East 51st Properties LLC
3811 E. 51st St. South

Proposed 14'x48' Billboard (60' tall)
Proposed 50'x67' Billboard Easement

South 51st Street

PROPOSED OUTDOOR ADVERTISING SIGN LOCATION
A PART OF L1, B1, "DICKENS COMMONS", CITY OF TULSA

Tulsa Engineering & Planning Associates, Inc.
9820 East 41st Street, Suite 102 Tulsa, OK 74146
Phone: 918-252-9621 Fax: 918-250-8566
Civil Engineering • Land Surveying • Land Planning
Certificate of Authorization No. CA 351 FT/L.S. Renewed Date June 30, 2017

Job No: 15-072.00
Scale: 1" = 60'
Date: 07/31/2015

G15-072/03EX 15-072.dwa 9/09/2015 - 10:07 AM
## Case Report Prepared by:
Dwayne Wilkerson

## Owner and Applicant Information:
- **Applicant**: Andrew Shank
- **Property Owner**: EAST 51ST PROPERTIES LLC

## Location Map:
(shown with City Council Districts)

![Location Map](image)

## Applicant Proposal:
- **Present Use**: Commercial
- **Proposed Use**: Add Use Unit 21-outdoor advertising sign
- **Concept summary**: Major Amendment to Corridor Development plan supporting 467-A to adding outdoor advertising.
- **Tract Size**: 0.57 ± acres
- **Location**: West of northwest corner of E. 51 St. S. and S. Pittsburgh Ave.

## Zoning:
- **Existing Zoning**: CO/ PUD-467
- **Proposed Zoning**: CO

## Comprehensive Plan:
- **Land Use Map**: Town Center
- **Stability and Growth Map**: Area of Growth

## Staff Recommendation:
**Staff recommends denial.**

The request is not harmonious with PUD 437 and is not consistent with the Town Center Vision of the Comprehensive Plan. Staff does not recommend approval of Z-6310-SP-6 without the PUD overlay therefore we recommend denial of this zoning request.

## Staff Data:
- **TRS**: 9328
- **CZM**: 47
- **Atlas**: 469

## City Council District:
- **City Council District**: 9
- **Councilor Name**: G.T. Bynum

## County Commission District:
- **County Commission District**: 3
- **Commissioner Name**: Ron Peters

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**REVISED 1/13/2016**
SECTION I: Z-6310-SP-6

DEVELOPMENT CONCEPT:

EXHIBITS:
- INCOG Case map
- INCOG Aerial (small scale)
- INCOG Aerial (large scale)
- Tulsa Comprehensive Plan Land Use Map
- Tulsa Comprehensive Plan Areas of Stability and Growth Map

Applicant Exhibits:
Refer to PUD 467-A

DETAILED STAFF RECOMMENDATION:

Z-6310-SP-6 must be a concurrent submittal with PUD 467-A. The following recommendation for denial of PUD 467-A also support a denial of Z-6310 SP-6.

The conceptual plan referenced by the applicant identifies a proposed sign height of 60 feet with a 672 square foot display identified. The major amendment does not provide a maximum display surface and adds nothing to the design standards of the PUD and,

PUD 467-A is not harmonious with the original vision of the PUD as previously approved in 1991 and,

The sign standards identified in the original PUD 467 specifically identified a maximum of one sign on the lot along I-44 with a maximum height of 25 feet and a maximum display surface area of 144 square feet. Since 1991 seven minor amendments have been allowed. Six of those amendments added or further defined signage for the center. All of those additional signs are generally within the original height and size standards identified in the PUD. The overall impacts of the incremental changes to the original sign standards have created a development that is no longer consistent with the vision of PUD 437. Provisions for additional design standards to create a harmonious development have never been implemented during the evolution of the PUD. Additional signage will stray further from the original concept of the PUD and,

The PUD chapter of the zoning code limits outdoor advertising to Use Unit 1221.F which references standards for digital signs in 1221.G. The PUD amendment request does not clarify if digital signage is proposed however the proposed location of the sign will add a visual distraction to drivers as they exit from east bound I-44. Drivers are required to slow from highway speeds while making a sharp turn and ultimately navigate a traffic signal to East 51st Street South. Any sign at that location may have that effect however digital signage is a significant distraction and safety consideration at this location and,

The major amendment does not provide a unified treatment of the development possibilities of the project site and,

PUD 467-A is not consistent with the stated purposes and standards of the PUD chapter of the Tulsa Zoning Code therefore,
Staff recommends Denial of Z-6310-SP-6 as outlined in above.

SECTION II: Supporting Documentation

RELATIONSHIP TO THE COMPREHENSIVE PLAN:

Staff Summary: The general concept of the Town Center is to provide a pedestrian oriented development. The desired pedestrian scale is in direct conflict with the proposed size of outdoor advertising structures.

Land Use Vision:

Land Use Plan map designation: Town Center

Town Centers are medium-scale, one to five story mixed-use areas intended to serve a larger area of neighborhoods than Neighborhood Centers, with retail, dining, and services and employment. They can include apartments, condominiums, and townhouses with small lot single family homes at the edges. A Town Center also may contain offices that employ nearby residents. Town centers also serve as the main transit hub for surrounding neighborhoods, and can include plazas and squares for markets and events. These are pedestrian-oriented centers designed so visitors can park once and walk to number of destinations.

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Transportation Vision:

Major Street and Highway Plan:

Multi-modal streets emphasize plenty of travel choices such as pedestrian, bicycle and transit use. Multimodal streets are located in high intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity. These streets are attractive for pedestrians and bicyclists because of landscaped medians and tree lawns. Multi-modal streets can have on-street parking and wide sidewalks depending on the type and intensity of adjacent commercial land uses. Transit dedicated lanes, bicycle lanes, landscaping and sidewalk width are higher priorities than the number of travel lanes on this type of street. To complete the
street, frontages are required that address the street and provide comfortable and safe refuge for pedestrians while accommodating vehicles with efficient circulation and consolidated-shared parking.

Streets on the Transportation Vision that indicate a transit improvement should use the multi-modal street cross sections and priority elements during roadway planning and design.

*Trail System Master Plan Considerations:* None

*Small Area Plan:* None

*Special District Considerations:* None

*Historic Preservation Overlay:* None

**DESCRIPTION OF EXISTING CONDITIONS:**

*Staff Summary:* The existing PUD has permitted several signs along I-44 that adequately serve the needs of the existing business. Recent roadway improvements on East 51st and I-44 provide adequate visibility for existing businesses. One of the major change in this area included adding an off ramp for east bound traffic to access East 51st. The potential distraction of an outdoor advertising sign while exiting I-44, negotiating a sharp right turn, determining correct lane location and navigating a stop light is already a challenge. Adding outdoor advertising is not appropriate at this location.

*Environmental Considerations:*

Significant safety concerns for off ramp east bound traffic.
The proposed signage creates additional distraction to drivers in the east bound I-44 traffic lane while also trying to avoid on-ramp traffic from East 51st Street.

On-ramp traffic will be distracted while trying to merge to I-44 from East 51st Street South.

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Utilities:

The subject tract has municipal water and sewer available.

Surrounding Properties: The subject tract is abutted on the east by commercial property, zoned CO/PUD 467; on the north by I-44, the south by East 51st Street South, further south small offices zoned OL; and on the west by I-44 on and off ramp to East 51st Street South.

SECTION III: Relevant Zoning History

ZONING ORDINANCE: Ordinance number 17486 dated May 2, 1991, established zoning for the subject property.

Subject Property:

Z-6310/ PUD-467 May 1991: All concurred in approval of a request for rezoning a 7.88+ acre tract of land from OM/OMH to CO with a Planned Unit Development for a commercial development including restaurant and retail, on property located on the northwest corner of E. 51st St. and S. Pittsburgh Ave. and a part of the subject property. The PUD specifically states that outdoor advertising signs are expressly prohibited.

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SUBJECT TRACT
SUBJECT TRACT
LAND USE PLAN
TOWN CENTER

Land Use Plan Categories
- Downtown
- Downtown Neighborhood
- Main Street
- Mixed-Use Corridor
- Regional Center
- Neighborhood Center
- Employment
- New Neighborhood
- Existing Neighborhood
- Park & Open Space

Z-6310-SP-6
19-13 28